

Blayne Arthur
Secretary of Agriculture

James Fuser
Chairman

Courtney Gregg
Vice-Chairman

Ryan Terry
Secretary

Clint O. Brookover
Member

G. R. Carter
Member

Kathleen McNally
Member

Kurt Murray
Member

Dr. Bryant Craig
Member

Brian Burget
Member

Amanda English
Executive Director

Michael P. Copeland
General Counsel

Robert Duvall
Director of Law
Enforcement

Special Meeting
Thursday, October 22, 2026
9:30 a.m.

Oklahoma Department of Agriculture
Board Room
2800 North Lincoln
Oklahoma City, Oklahoma 73105

AMENDED AGENDA

A. Call to Order

B. Roll Call, Announcement of Quorum, and Announcement of Compliance with the Oklahoma Open Meeting Act.

C. Memorial to Chairman James Fuser.

D. Discussion, Consideration, and Possible Action on Approval of Minutes.

Minutes of the Regular Commission Meeting held August 20, 2026.

E. Executive Staff Reports and Discussion. (No Action)

Executive staff may report on legal and regulatory developments, rulemaking, racing and gaming operations, budget and financial matters, and agency staffing and general personnel administration. No individual personnel action or other Commission action will be taken under this item.

F. Presentation and Discussion: Oklahoma Association for Problem Gambling & Gaming. (No Action)

Wiley D. Hartwell will present a report regarding responsible-gambling guideline inspections at Oklahoma racetracks. This item is for informational discussion only.

G. Discussion and Update Regarding the Fuego Racing Incentive Program.

The Commission previously received a presentation regarding the racing incentive program proposed by Fuego Racing and considered further development of the proposal with Commission staff, Remington Park, and the Oklahoma Quarter Horse Racing Association. Mr. Cole Morehead will present an update on the program for the Commission Consideration.

H. Preliminary Consideration of, and Possible Action Regarding, CY 2027 Racing and Gaming Applications of Fair Meadows. (No Action)

At the August 20,2026, meeting, representatives for Fair Meadow at Tulsa, presented their renewal applications for CY 2027 racing and gaming licenses. The matter was continued for further consideration from the cancelled October 15, 2026 Commission meeting. Representatives of the organizational licensees will have up to ten minutes to present.

Consideration:

- Fair Meadows of Tulsa Renewal Conditional Organization License Order
- Fair Meadows of Tulsa Renewal Recipient Racetrack Gaming License Order

Possible Action:

The Organizational Licensee Committee will update the Commission on the status of the Organizational License applications. No vote will be taken, as the Commission staff and Committee continue to review the information submitted.

I. Preliminary Consideration of, and Possible Action Regarding, CY 2027 Racing and Gaming Applications of Will Rogers Downs. (No Action)

At the August 20,2026, meeting, representatives for Will Rogers Downs, presented their renewal applications for CY 2027 racing and gaming licenses. The matter was continued for further consideration from the cancelled October 15, 2026 Commission meeting. Representatives of the organizational licensees will have up to ten minutes to present.

Consideration:

- Will Rogers Downs Renewal Conditional Organization License Order
- Will Rogers Downs Renewal Racetrack Gaming Operator License Order

Possible Action:

The Organizational Licensee Committee will update the Commission on the status of the Organizational License applications. No vote will be taken, as the Commission staff and Committee continue to review the information submitted.

J. Preliminary Consideration of, and Possible Action Regarding, CY 2027 Racing and Gaming Applications of Remington Park.

At the August 20,2026, meeting, representatives for Remington Park, presented their renewal applications for CY 2027 racing and gaming licenses. The matter was continued for further consideration from the cancelled October 15, 2026 Commission meeting. Representatives of the organizational licensees will have up to ten minutes to present.

Consideration:

- Remington Park Renewal Conditional Organization License Order
- Remington Park Renewal Racetrack Gaming Operator License Order

Possible Action:

For each order, possible actions may include: taking no action; denying the application, taking preliminary action to allot CY 2027 live race dates and directing Commission Staff to draft CY 2027 racing and companion gaming license orders, subject to Committee reports out and recommended conditions and draft orders, for consideration in further deliberations at the November 19, 2026 meeting; or continuing consideration to the November 19, 2026 meeting or authorizing the acting Chair of the Oklahoma Horse Racing Commission to sign the order after it is drafted.

Applicants for Renewal Racing Licenses	Race Meetings	Number of Live Race Days Requested and Number of Races (Per Breed Requested)	Number of Required Races by Breed to Conduct Gaming	Race Meeting Time Frame (2027)
Remington Park Global Gaming RP, LLC Oklahoma City, OK	Quarter Horse, Paint, & Appaloosa	<u>50 Race Days 422 Quarter Horse 78 Paint & Appaloosa</u>	No fewer than five hundred (500) races.	March 4, 2027 - May 29, 2027
	Thoroughbred	<u>62 Race Days 600 Thoroughbred</u>	No fewer than six hundred (600) races.	August 20, 2027 - December 18, 2027
Will Rogers Downs, LLC Claremore, OK	Quarter Horse, Paint, & Appaloosa	<u>28 Race Days 270 Quarter Horse Paint & Appaloosa</u>	No fewer than two hundred seventy (270) races for Quarter Horses, and no fewer than sixty (60) races for Paint and Appaloosa horses	September 13, 2027 - November 16, 2027
	Thoroughbred	<u>27 Race Days 270 Thoroughbred</u>	No less than two hundred seventy (270) races for Thoroughbred horses	January 11, 2027 - April 26, 2027
Tulsa State Fair (Tulsa County Public Facilities Authority) Fair Meadows at Tulsa Expo Square	Thoroughbred, Quarter Horse, Paint, & Appaloosa	<u>26 Race Days</u>	No less than four hundred (400) total races, which shall include conducting no fewer than an average of four (4) races per day for Thoroughbred horses.	June 2, 2027 - July 17, 2027

K. Discussion, Consideration, and Possible Action Regarding Development of Proposed Permanent Rule Amendments to OAC Title 325.

Discussion and possible action on recommendations of the Legislation and Rules Committee concerning the proposed permanent rulemaking subjects specifically identified in Attachment A, Proposed Permanent Rulemaking Subjects, attached to and incorporated into this Agenda.

Possible Action:

Possible action includes authorizing the initiation of permanent administrative rulemaking concerning items identified in Attachment A potentially including the addition, amendment, or revocation of rules within the following chapters:

OAC 325:1
OAC 325:10
OAC 325:15
OAC 325:20
OAC 325:35
OAC 325:40
OAC 325:45
OAC 325:60
OAC 325:70
OAC 325:75

The Commission may authorize the Executive Director, with assistance from General Counsel and appropriate staff, to:

1. Develop proposed regulatory text within the subject matter authorized by the Commission;
2. Identify and finalize applicable administrative rule numbers, chapter designations, and other codification requirements;
3. Prepare the required Notices of Rulemaking Intent, rule impact statements, and related rulemaking documents;
4. Submit the proposed rules and notices to the Governor, appropriate cabinet secretary, and Office of Administrative Rules as required by law;
5. Arrange for publication of separate Notices of Rulemaking Intent for each affected chapter and conduct the required public comment and hearing procedures, subject to required statutory approvals; and
6. Present the proposed rules and the results of the rulemaking proceedings to the Commission for subsequent consideration of adoption.

Authorization under this item initiates the proposed rulemaking process and does not constitute adoption or final approval of any administrative rule.

L. Proposed Legislative Changes To Title 3A.

Discussion and possible action on recommendations of the Legislation and Rules Committee concerning the proposed statutory changes specifically identified in Exhibit B, Proposed Legislative Subjects, attached to and incorporated into this Agenda. The Commission may consider the Attachment B items individually or collectively.

Possible Action:

Possible action may include approval, rejection, modification within the identified subject matter, deferral, continuation, or no action on any proposal; endorsement of one or more proposals as Commission legislative priorities authorization for the General Counsel and appropriate staff to develop proposed bill language, legal analysis, fiscal or policy support, and other materials and to participate in communications consistent with applicable Oklahoma Ethics Commission rules.

Authorization under this item initiates the proposed legislative process and does not constitute final Commission endorsement of any proposed legislation. Any formal endorsement of legislation will require later Commission consideration and approval before recommendation to the Legislature.

M. Draft Request For Formal Oklahoma Attorney General Opinion- 3A O.S. § 204.1D

Discussion and possible action on the recommendation of the Legislation and Rules Committee to authorize the General Counsel to research and prepare, for later consideration by the Commission, a draft request for a formal written opinion of the Oklahoma Attorney General under 74 O.S. § 18b(A)(5) concerning the interpretation and constitutional operation of 3A O.S. § 204.1D, which governs the Oklahoma Horse Racing Commission's annual operating budget and the Oklahoma Horse Racing Commission Operational Expenses Revolving Fund.

The draft opinion request may address the following legal questions:

1. The proper interpretation and application of the statutory Consumer Price Index formula governing annual increases in the Commission's budget;
2. The legal effect and operation of the statutory requirement for agreement or consent by specified organization licensees and official horsemen's representative organizations when the Commission seeks a budget increase outside the CPI-based amount authorized by statute; and
3. Whether conditioning a state regulatory agency's authority to establish an increased operating budget upon the agreement or consent of specified private regulated entities or private industry representative organizations is consistent with the Oklahoma Constitution and applicable principles governing the exercise and delegation of governmental authority.

Possible Action:

Possible action may include providing direction concerning the scope or wording of the legal questions and authorizing the General Counsel to prepare the draft opinion request and supporting legal memorandum for presentation at a future, properly noticed Commission meeting. No request for an Attorney General opinion is authorized for submission by this

agenda item. Any formal request will require later Commission consideration and approval before submission to the Office of the Attorney General.

N. Discussion, Consideration, and Possible Action Regarding Authorization of a State Purchasing Card for Executive Director Amanda English.

The Commission will consider authorizing Executive Director Amanda English to obtain and use a State Purchasing Card in accordance with applicable State purchasing requirements and agency policies with an amount of \$25,000.00 for FY2026 and FY2027.

Possible Action:

The Commission may discuss and possibly take a vote on authorizing Executive Director Amanda English to obtain and use a State Purchasing Card in accordance with applicable State purchasing requirements and agency policies.

O. Discussion, Consideration, and Possible Action Regarding 2027 Oklahoma-Bred Racing Schedules and Program Funding.

The Commission will consider the 2027 Thoroughbred and Quarter Horse Oklahoma-Bred racing schedules and related funding requests recommended by the Oklahoma Bred Committee on October 14, 2026.

Possible Action:

Approval or modification of the schedules and authorized added money or award amounts, subject to available funds and OAC 325:75-1-11 and 325:75-1-14; and direction to staff concerning race-name changes and coordination with racing secretaries.

P. Discussion, Consideration, and Possible Action Regarding FY 2026 Oklahoma-Bred Administrative Reimbursement, Expense Allocations, and Fund Accounting.

The Commission will review the Oklahoma Bred Committee's October 14, 2026 recommendations concerning a proposed \$411, 119.73 reimbursement to the Oklahoma Horse Racing Commission for FY 2026 Oklahoma-Bred Program administrative expenses; a provisional 45% Thoroughbred, 45% Quarter Horse, and 10% Paint/Appaloosa allocation methodology; allocation of shared expenses among racetracks; and use of the Commission-provided 2023 carryover balance pending audit reconciliation.

Possible Action:

Approval, modification, conditioning, or deferring reimbursement up to the verified eligible amount; adopting or modifying a provisional accounting methodology; and directing further documentation or reconciliation. Any reimbursement or transfer is subject to itemized supporting records, available balances, the prior-year-receipts administrative limit, and audit requirements under 3A O.S. § 208.3(B)(7).

Q. Discussion, Consideration, and Possible Action Regarding Zach Waller's Request for Appeal of Board of Stewards Ruling No. 2026-REM-186.

The Commission will consider Zach Waller's request to appeal the Board of Stewards' denial of his request to rescind or reverse a horse claim allegedly submitted by a person acting as his authorized agent, including the disputed authority of the purported agent.

Possible Action:

Review of appeal timeliness and filing sufficiency under OAC 325:70-1-22 and 325:70-1-23; determination of appropriate further proceedings; appointment of a qualified hearing examiner under OAC 325:70-1-25; remand or referral for appropriate action; or continuation. No final determination on the underlying claim is proposed under this item.

R. Discussion, Consideration, and Possible Action Regarding Tara Combs's Request for Appeal of Board of Stewards Ruling No. 2026-REM-158.

The Commission will consider Tara Combs's request to appeal the Board of Stewards' denial of her occupational license.

Possible Action:

Review of appeal timeliness and filing sufficiency under OAC 325:70-1-22 and 325:70-1-23; determination of appropriate further proceedings; appointment of a qualified hearing examiner under OAC 325:70-1-25; remand or referral for appropriate action; or continuation. No final determination concerning license eligibility is proposed under this item.

S. Discussion, Consideration, and Possible Action Regarding Board of Stewards Disciplinary Referrals Involving Josue Jacob Garcia, Jed H. Vane and Leonardo Alcala.

The Commission will consider the Board of Stewards' referrals pursuant to OAC 325:1-1-7(d) involving Josue Jacob Garcia (2026-REM-83A), Jed H. Vane (2026-REM-84A), and Leonardo Alcala (2026-REM-85A). The matters concern alleged horse-welfare and trainer-responsibility violations arising from investigations associated with earlier emergency protective orders, including potential occupational-license discipline.

Possible Action:

Receiving and docketing the referrals; determining whether further administrative proceedings, notices, or charges should be initiated; appointing a qualified hearing examiner pursuant to OAC 325:70-1-25; establishing procedural direction; or continuing any matter. The Commission will not adjudicate the merits or impose discipline on the basis of these referral presentations alone.

T. Proposed Executive Session – Discussion and Possible Action

Discussion and possible action regarding whether to enter Executive Session to discuss the employment of Steward Don Allison pursuant to 25 O.S. § 307(B)(1), and confidential communications with the Commission Counsel and staff regarding his employment.

U. Reconvene in Open Session

Discussion and possible action regarding Steward Don Allison.

V. Selection of New Leadership Assignments

Discussion and possible action including motions and taking a vote on selecting all or some of the following positions on the Commission after the passing of Commissioner Fuser: the Chair, Vice- Chair, and Secretary.

W. Discussion, Consideration, and Possible Action Regarding the Petition for Declaratory Ruling Filed by John Mac Hayes.

John Mac Hayes filed a Petition for Declaratory Ruling on behalf of certain Oklahoma Horse Racing Commission licensees, requesting that the Commission issue a declaratory ruling concerning the participation of Richard Herren as prosecuting or advocacy counsel in Commission disciplinary proceedings and requesting that Mr. Herren be disqualified from further participation as counsel in disciplinary matters.

Possible Actions:

Discussion, denial of the application, referral to an ALJ, or not taking a vote or addressing motion or otherwise taking a vote on this matter.

X. Discussion, Consideration, and Possible Action Regarding Delegation of Authority to the Executive Director to Approve Changes in Required Race Numbers Under 3A O.S. § 264(D).

Pursuant to 3A O.S. § 204(B)(1), the Commission may delegate to the Executive Director its authority under 3A O.S. § 264(D) to review and approve joint written applications from organizational licensees and the official horsemen's representative organizations for the affected breeds to increase or decrease the number of races required by statute.

Such authority shall also include approval of corresponding race schedules, subject to applicable statutory requirements, Commission rules, and licensing conditions. Approvals shall be documented in writing and reported to the Commission. The Commission retains ultimate supervisory authority and may review, modify, or revoke this delegation.

Possible Action: Discussion, Consideration, vote to approve, deny, or hold over this item.

Y. Announcements

- 11/19-11/20/2026- Commission Retreat/Open Meeting.
- 12/19/2026- Last day of live racing at Remington Park.

Z. Adjournment

Discussion and possible action to adjourn.

NOTICE

Agenda Order and Scope: The Commission may change the sequence of agenda items, may decide not to discuss or act on any listed item, and may continue a listed matter to a later meeting. Except for new business authorized by law, the Commission will not discuss or act on a

matter that is not identified on this agenda.

Public Comment: Persons wishing to request an opportunity to address the Commission may contact the Commission office in advance of the meeting. Public comment is not guaranteed and, if allowed, is subject to reasonable procedures established by the Commission.

ADA Accommodation: The Oklahoma Horse Racing Commission will provide reasonable accommodations to individuals with disabilities. To request an accommodation to participate in this meeting, please contact the Commission office at least 48 hours before the meeting.

ATTACHMENT A - PROPOSED PERMANENT RULEMAKING SUBJECTS

1. Commission Occupational Licensing or Credentialing of Attorneys Appearing in Racing Proceedings -

Consider whether attorneys appearing before the Board of Stewards, the Commission, or other OHRC adjudicative bodies must hold an appropriate Commission occupational license or credential when appearing or practicing within a licensed racing enclosure, including the appropriate license classification, procedures, and exemptions consistent with Oklahoma law governing the practice of law.

2. Occupational Licenses Based Upon Employment Status

Clarify the status of an occupational license when the license was issued because of a person's employment or position and that employment or position terminates, including whether the license terminates, remains valid, or must be surrendered, amended, or reclassified.

4. Program Trainer Rule

Review and amend the existing Program Trainer rule to strengthen or modernize standards addressing circumstances in which the trainer of record is not the person actually exercising care, custody, control, or responsibility for a horse.

5. Transfers to Family Members Following Trainer Discipline

Consider rules addressing sham or nominal transfers of horses to a spouse, child, parent, sibling, other family member, or closely related person following the suspension, exclusion, or other ineligibility of a trainer.

6. Trainer Notification Duties -

Consider requiring trainers to provide timely notice to owners of significant regulatory matters affecting their horses, including placement on the Veterinarian's List or Stewards List, positive laboratory findings, disciplinary proceedings, required examinations or workouts, and other material restrictions on eligibility.

7. Emergency Protective Orders and Emergency Equine-Welfare Restrictions -

Consider rules establishing standards and procedures for emergency protective orders or comparable emergency restrictions involving equine health, welfare, racing integrity, or public safety, including grounds for issuance, notice, examinations and diagnostics, review procedures, conditions for reinstatement, allocation of costs, and the respective authority of Commission officials.

8. Official Workouts Conducted Away from Licensed Racetracks and Horse Identification

Consider standards for official workouts conducted away from a licensed racetrack, including Commission approval of facilities, identification of horses and participants, timing, veterinary or racing-official supervision, video or other documentation, reporting, and standards for accepting the workout for eligibility or removal from a regulatory list.

9. Approval of Official Testing Laboratories -

Consider amendments governing Commission approval and use of primary and referee laboratories, including circumstances in which another qualified laboratory may be approved when an RMTC-accredited laboratory is unavailable, unable to perform necessary testing, or otherwise unsuitable for a required analysis.

10.Recovery of Administrative, Investigation, Hearing, Testing, Expert, and Litigation Costs -

Consider whether, and to what extent, existing law authorizes rules providing for assessment or recovery of reasonable regulatory or proceeding-related costs from a person found responsible for a violation, subject to due-process requirements. No NRI seeking authority beyond existing statutory authorization will be filed without further legal authority.

11.Commission Involvement in Collection of Private Debts

Consider amending or revoking rules that place the Commission or Board of Stewards in the position of resolving or collecting private debts, including whether a judgment, final determination, written acknowledgment, or other reliable legal basis should be required before Commission licensing authority is used in connection with a private monetary obligation.

12. Horsemen's Agreements and Reduction in Required Races -

Consider rules clarifying the timing, filing, submission, approval, and effect of horsemen's agreements and the procedures governing any legally authorized reduction in required races or race days, including the treatment of approved training races where permitted by law.

ATTACHMENT B - PROPOSED LEGISLATIVE SUBJECTS

1. Horsemen's Agreements and Reduction in Required Races -

Consider statutory amendments clarifying the requirements for horsemen's agreements and when and how the required number of races or race days may lawfully be reduced, including the timing of consent or agreement and the treatment of training races where appropriate.

2. Length of Organizational Licenses -

Consider replacing or modifying the current annual organizational-license structure to permit a longer licensing period while preserving appropriate annual regulatory review and the Commission's authority to condition, suspend, or revoke a license for cause.

3. Per-Race-Day Organizational License Fee -

Consider increasing the statutory per-race-day fee to better reflect current Commission regulatory and administrative costs.

4. Fair Meadows/Fair-Meet Fees -

Consider statutory amendments providing appropriate fees involving fair race meetings.

5. Legal Representation at Commission Meetings -

Consider statutory amendments to provide alternative legal representation for the Commission.