

# **Rule Impact Statement**

## **Title 75. Attorney General**

### **Chapter 25. Standards and Criteria for Batterers Intervention Programs**

#### **Permanent Rules under OKLA. ADMIN. CODE § 75:25**

*This Rule Impact Statement has been prepared pursuant to 75 O.S.Supp.2025, § 303(D)(1).*

#### **I. Statement of need and legal basis**

In accordance with title 74, section 18p-6(A)–(B) of the Oklahoma Statutes, the proposed rules are necessary to implement and administer the certification of batterers intervention programs authorized under Oklahoma law and to comply with the Administrative Rules on Rulemaking in Chapter 10 of Title 655 of the Oklahoma Administrative Code.

The proposed rules under subchapter 13 are required for the Office of the Attorney General to implement the House Bill 1273 amendments to title 21, section 644 of the Oklahoma Statutes permitting the Attorney General to certify two pilot batterers intervention programs. Specifically, title 21, section 644(G)(2)(D) (Supp.2025), requires the Attorney General to promulgate rules for the pilot programs. Emergency rules in Subchapter 13 have been adopted and presented to the Governor for approval. These will expire on September 14, 2026. If the proposed permanent rules are not adopted, there will no rules governing pilot programs after September 14, 2026, despite there being authority to administer pilot programs for up to five years.

#### **II. Classification of the rule(s) and justification for classification.**

The Office of the Attorney General classifies the proposed permanent rules as nonmajor as they are not intended to require additional implementation and compliance costs. To the extent that there may be annual implementation and compliance costs associated with these new rules, the Attorney General believes that they will be de minimis if not zero.

#### **III. Description of the proposed rule(s).**

The proposed rule changes to Chapter 25 include revocation of administrative rules that contain unnecessary or obsolete language or rules that serve no reasonable purpose; simplification and, in certain cases, spelling out language to improve readability and understanding; revision of definitions to comply with the Secretary of State's Administrative Rules on Rulemaking; elimination of definitions that require no explanation; addition or elimination taglines in accordance with the Secretary of State's Administrative Rules on Rulemaking; correction of grammar; amending references to batterers to clients where appropriate; reconfiguration of the rule on client assessments for readability; requirement of program staff or volunteers to document in each client record specific curriculum component(s) covered during

individual contacts or sessions and a client's progress; and addition of a new subchapter 13 is added for pilot batterers intervention programs authorized by an amendment to title 21, section 644 of the Oklahoma Statutes, as amended by House Bill 1273, 2025 Okla. Sess. Laws ch. 322, § 1.

The pilot programs focus on a differentiated response model for clients and limits the services to in-person delivery only. Pilot program clients must be court referred. Pilot programs must follow all the same rules in other subchapters, except where a new rule in subchapter 13 contradicts any rule in the other subchapters. This Subchapter will become the permanent version of emergency rules adopted and awaiting approval from the Governor.

The proposed rules are not mandated by federal law or required for participation in or implementation in a federally subsidized or assisted program. Because the proposed rules have no federal equivalent, they do not exceed any federal law requirements.

**IV. Description of the classes of persons who most likely will be affected by the proposed rule(s), including classes that will bear the costs of the proposed rule(s), and any information on cost impacts received by the agency from any private or public entities.**

The proposed rules may affect batterers intervention programs certified and administered by the Office of the Attorney General. Additionally, the proposed rules in Subchapter 13 will affect up to two batterers intervention programs that are already certified to provide batterers intervention education. These two programs will bear the costs of the proposed rules, if any. As of this date, the Office of the Attorney General has not received any cost impacts from private or public entities.

**V. Description of the classes of persons who will benefit from the proposed rule(s).**

The proposed rules will benefit batterers intervention programs certified by the Office of the Attorney General and their clients along with the clients' victims. Broadly, society will also see a benefit from the education provided to the programs' clients.

**VI. Comprehensive analysis of the rules' economic impact.**

The proposed rules will have a neutral economic impact on the agency, affected classes, affected businesses, business sectors, public utility ratepayers, individuals, state or local government entities, and the state economy as a whole. No fee changes are proposed.

At this time, the Office of the Attorney General does not anticipate negative impacts or increases to the number of full-time employees, an increase in costs or benefits. Further, as stated above, any implementation and compliance costs, as defined by title 75, section 250.3(8) of the Oklahoma Statutes, on affected businesses, business

sectors, public utility ratepayers, individuals, state or local government units, and state economy as a whole are either zero or de minimis.

**VII. Detailed explanation of methodology and assumptions used to determine the economic impact.**

Considering the anticipated neutral economic impact of these proposed rules, the Office of the Attorney General did not utilize any specific methodology or assumptions to determine the proposed rules' economic impact.

**VIII. Determination of whether implementation of the proposed rule(s) will have an economic impact on any political subdivisions or require their cooperation in implementing or enforcing the rule(s).**

Implementation of the proposed rules will not have a negative economic impact on any political subdivisions or require their cooperation in the implementation of the rules.

**IX. Determination of whether implementation of the proposed rule(s) may have an adverse economic effect on small business as provided by the Oklahoma Small Business Regulatory Flexibility Act.**

Implementation of the proposed rules will not have an adverse impact on small business as provided by the Oklahoma Small Business Regulatory Flexibility Act, 75 O.S.2021, §§ 501–507.

**X. Measures taken to minimize the cost and impact of the proposed rule on business and economic development in this state, local government units of this state, and individuals.**

Considering the anticipated neutral economic impact of these rules, no measures were necessary to minimize the cost and impact of the proposed rules on business and economic development in this state, local government units of the State, and individuals. Even so, one section under Subchapter 13 requires pilot batterers intervention programs to follow permanent rules already in place to the extent that they do not conflict with new rules specific to the pilot programs. In the event of a conflict, the pilot program rule controls.

**XI. Determination of the effect of the proposed rule(s) on the public health, safety and environment and, if the proposed rule(s) is/are designed to reduce significant risks to the public health, safety and environment, an explanation of the nature of the risk and to what extent the proposed rule will reduce the risk.**

The proposed rules will enhance the public safety by making the rules easier to read and understand for batterers intervention programs.

The pilot batterers intervention programs are designed to reduce significant risks to public health, safety, and welfare by offering a new model to qualifying, prospective

clients. The new service models aim to personalize the program to the client's needs for services. The proposed rules are not designed to impact the environment. The proposed rules will provide batterers intervention programs new models to assist clients based on their individual needs instead of a one-size-fits-all program. By developing a service plan designed specifically to address a client's needs, the program can more efficiently and effectively assist clients in identifying problem behaviors and developing skills to address the behaviors.

**XII. Determination of any detrimental effect on the public health, safety and environment if the proposed rule(s) is/are not implemented.**

If the proposed rules are not approved, the rules will inhibit the Office of the Attorney General from effectively certifying and overseeing pilot batterers intervention programs that will protect the public health, safety, and welfare of battered persons and will prevent batterer intervention program clients from benefitting from a new program model. Additionally, non-approval will lead to a serious prejudice to the public interest by delaying implementation and launch of the pilot programs. The pilot programs are authorized for three years and extendable by rule for another two years by administrative rule. Without the rules in place on February 1, 2026, Oklahoma will not benefit fully from the potential five-year pilot. The proposed rules are not designed to impact the environment.

**XIII. Analysis of Alternatives to Adopting the Rule(s)**

Considering the definition of "rule" in title 75, section 250.3(20) (Supp. 2025) of the Oklahoma Statutes, there is no alternative to adopting the rule.

**XIV. Estimated Time Spent by State Employees to Develop Rule and Other Resources Used in Developing Rule**

The Office of the Attorney General estimates that less than three hours were spent in developing the proposed rules.

**XV. Summary and Preliminary Comparison of Any Existing or Proposed Federal Regulations Intended to Address the Activities to be Regulated by Proposed Administrative Rules**

There are no existing or proposed federal equivalents to the proposed rules.

**XVI. Date the rule impact statement was prepared and if modified, the date modified.**

The Oklahoma Office of the Attorney General prepared this rule impact statement on November 24, 2025.