

#### TAX SHARING COMPACT BETWEEN THE MHA NATION AND THE STATE OF NORTH DAKOTA

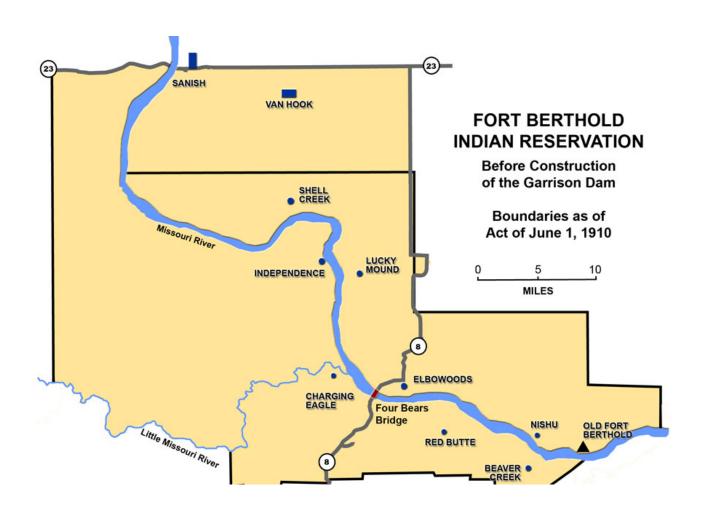
Legal and Regulatory Affairs Committee Interstate Oil and Gas Compact Commission





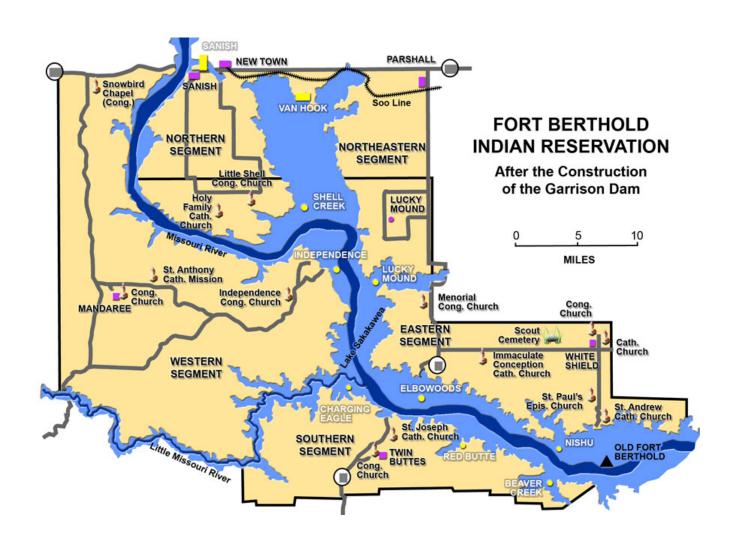
- Historical context
- Surface and mineral ownership
- Prior taxation agreements
- 2019 tax sharing agreement
- **2**019-2021 study

#### THREE AFFILIATED TRIBES SETTLED TOGETHER ON FORT BERTHOLD INDIAN RESERVATION



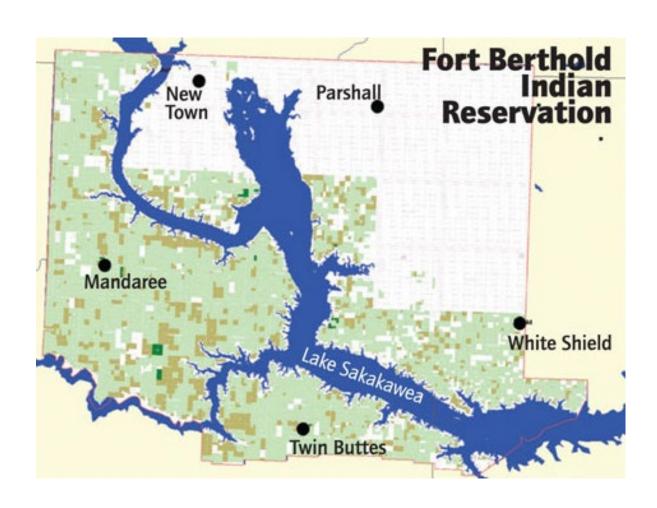
- 1851: Fort Laramie Treaty recognizes territory of Northern Plains Tribes
- 1862: Arikara join alliance with the Mandan and Hidatsa, creating the MHA Nation
- 1870: Executive Order establishes Fort Berthold Indian Reservation
- 1891: Allotment act granted title of lands within the reservation to individuals
- 1910: Unallotted townships in the Northeast ceded from reservation

## CONSTRUCTION OF GARRISON DAM SIGNIFICANTLY ALTERED THE RESERVATION



- 1944: Pick-Sloan Act of 1944 authorized construction of the Garrison Dam
- 1953: Garrison Dam enclosed, Lake Sakakawea began to fill
- 155,000 acres lost on Fort Berthold
- 94% of MHA's agricultural land

## FRACTIONATION OF SURFACE AND MINERAL OWNERSHIP



- <u>Trust:</u> Lands held by Department of the Interior for benefit of the tribe
- Tribal jurisdiction and responsibility for infrastructure
- No property taxes
- <u>Fee:</u> Individual ownership within the reservation
- Still within Tribal jurisdiction, but also subject to some State jurisdiction
- Property taxes assessed, state and local responsibility for infrastructure

#### DUAL TAXATION AND MINIMAL PRODUCTION PRIOR TO TAX SHARING AGREEMENT



- 1989: Cotton Petroleum Corp. v. New Mexico: States may collect taxes from on-reservation production
  - MHA Trust Lands Tax: 5%
  - State Tax: 11.5%
- 1997: Federal requirement of 100% allotted landowner consent changed to 51%
- 2007: SB 2419 granted Governor authority to negotiate tax sharing agreement with the tribes
- 2008: Initial tax sharing agreement signed between then-Governor Hoeven and Chairman Marcus Wells
  - Trust Lands: 50/50 split
  - Fee Lands: 80/20 split in favor of State

## 2013 AGREEMENT CHANGED TO EVEN SPLIT OF TAX REVENUE



- Between original agreement in 2008 and 2013, number of wells increased from less than 400 to 1,370
- Tribe concerned with cost of development, infrastructure
- State collections since 2008=\$43.7 million
- Tribal collections since 2008=\$19.1
  million
- 2013 change: Fee land cost-share changed from 80/20 to 50/50
- Trust land cost-share remained at 50/50

#### 2019 AGREEMENT CHANGED TAX REVENUE SPLIT TO ACCOUNT FOR TRUST/FEE DIFFERENCES



- 2015: Legislature reduced oil production and extraction taxes from 11.5% to 10%
- Concerns about tribal funding availability for infrastructure continued
- 50/50 split did not account for infrastructure responsibility on Trust lands
  - State had little responsibility on Trust lands, but received 50% of revenues
- SB 2312 passed in 2019 authorizing change to 2013 agreement
- Change in tax-sharing for new wells:
  - Trust lands: 80/20 split in favor of Tribe
  - Fee lands: 80/20 split in favor of State
- Projected to increase tribal revenue by \$33.6 million

# INCREASED INVESTMENT WITH TAX AND REGULATORY CERTAINTY



- 20% of North Dakota's production
- 292,000 bbls/day
  - Trust=205,434
  - Fee=86,819
- 2,450 active wells
  - Trust=1,828
  - Fee=622

#### 2019-2021 STUDY: BORDER WELLS



- Oil production and extraction tax assessed at the wellhead
- 131 wellheads outside of Reservation drilling in
- 80 wellheads inside Reservation drilling out

# 2020 STUDY: HISTORIC RIVERBED MINERALS



- Equal footing doctrine: State ownership of surface and minerals below ordinary highwater mark (OHWM)
  - Waterbodies which were navigable in fact at Statehood
- Mineral royalties deposited in Common Schools Trust Fund to benefit public schools
- OHWM changed when Lake Sakakawea was created
- Many original surface owners retained mineral rights
- 2017: SB 2134 clarified State ownership did not change with artificial OHWM, confined to original riverbed at time of Garrison Dam closure
- Ownership of minerals below riverbed on Fort Berthold disputed

